

Analysis of HFS-contracted MCO Claims Processing and Payment Performance

For services in Q1 and Q2 of CY 2020



Illinois Department of Healthcare and Family Services

JB Pritzker, Governor Theresa Eagleson, Director

Introduction

Section 5-30.1 of Public Act 100-0580¹ amends the Public Aid Code to require Healthcare and Family Services (HFS) to "post an analysis of [Managed Care Organization, or] MCO claims processing and payment performance on its website every 6 months." The required analysis mandates a review and evaluation of hospital claims that are rejected and denied, the top 5 reasons for such actions, and timeliness of claims adjudication (focusing upon 30, 60, 90, and 90+ day timeframes). This report is being posted pursuant to Public Act 100-0580.

Date Span of Data

The data provided in this report covers Quarter 1 (Q1), or the dates January 1, 2020 through March 31, 2020, and Quarter 2 (Q2), or the dates April 1, 2020 through June 30, 2020, of calendar year 2020.

Data Inclusions and Exclusions

The data analyzed in this report focuses solely on institutional hospital claims, or claims submitted via 837I, or its paper variant (UB04), by hospitals. This means that all other claim types, including professional claims submitted via 837P, or its paper variant (CMS-1500), by hospitals and all other providers, are not included in this report. Professional claims billed by hospitals were excluded as they are processed and often paid in a different manner than institutional claims which makes aggregating the claims potentially misleading. In addition to these professional claims, adjustments were held back from this reporting period. Adjustments can complicate processing periods and reimbursement methodologies and can be triggered for various technical reasons, as such it was determined that adjustments should be set aside until common ground in the data between plans could be established.

Representative Sample.

This report seeks to review all MCO inpatient hospitalization data in whole, establishing the entire data set as the representative sample.

Notes.

- 1. All dollar values provided in this report have been rounded to the nearest hundred-thousand-dollar value.
- 2. Regarding Charges Billed Hospitals independently develop the values submitted on their claim as Charges Billed. Billed charges may be significantly higher than the allowable payments negotiated between payers and hospital.
- 3. Reimbursements detailed in this report <u>do not</u> include all payments made to hospitals under the Illinois Medicaid Program, as it excludes both fee-for-service payments made by HFS and other payments made as a result of the hospital assessment program.

Data Collection Process

The data for this report was collected via Microsoft Excel in a standardized spreadsheet format established by the OMI. The spreadsheet format was disseminated by HFS on behalf of the OMI in early February 2021 to all MCOs, and the data was submitted by the MCOs by March 1st.

All data in this report is provided via self-report from the MCOs. While the OMI seeks to provide data in the most accurate manner possible, data integrity errors may exist in this report related to discrepancies in the interpretation of instructions, variance in health plan data management, and the general potential for human error.

¹ See: http://www.ilga.gov/legislation/publicacts/100/100-0580.htm

Section 1. General Data

Unique Services and Denial Rate

To determine the rate at which hospital claims were being rejected or denied, the number of "unique services" was used instead of the raw volume of claims submitted to MCOs for payment. This was done because multiple claims can be submitted for one discrete service, or hospital stay. Counting unique services in effect removes duplicate claims. For example, if a provider were to submit a claim three times, each time receiving a denial for the same inpatient stay, that service under this methodology would be counted as a single denial. Additionally, given this same example, if a fourth claim submitted by the provider was paid, that service would be counted as a paid claim and not a denied claim, under this methodology – regardless of the three claims denials that occurred, leading to the service reimbursement. Tables 1A and 1B below show how many services were paid, denied, or rejected, and the associated dollar amounts for Quarters 1 and 2, respectively.

Table 1A. Unique Services. 2020 Q1						
2020 Q1	Unique Service Count	% of Services	Charges billed	Amount Paid		
Unique Services Submitted	858,120	100.00%	\$6,667,900,000.00	\$823,300,000.00		
Payable/Paid Unique Services	740,971	86.35%	\$5,219,300,000.00	\$823,300,000.00		
Rejected Unique Services	46,726	5.45%	\$456,900,000.00			
Denied Unique Services	70,423	8.21%	\$991,600,000.00			
Total Non-Payable (Denied + Rejected)	117,149	13.65%	\$1,448,500,000.00			
	Table 1B.	Unique So	ervices. 2020 Q2			
2020 Q2 Unique Service Count % of Services Count Charges billed Amount Paid						
Unique Services Submitted	554,737	100.00%	\$5,433,700,000.00	\$726,300,000.00		
Payable/Paid Unique Services	481,783	86.85%	\$4,322,300,000.00	\$726,300,000.00		
Rejected Unique Services	24,276	4.38%	\$389,600,000.00			
Denied Unique Services	48,678	8.77%	\$721,900,000.00			
Total Non-Payable (Denied + Rejected)	72,954	13.15%	\$1,111,500,000.00			

13.65% and 13.15% of unique services submitted for Q1 and Q2, respectively, were either rejected or denied.

Submissions Before Positive Adjudication

Table 2 focuses on efficiency in the claiming process. Providers have the ability to submit unpayable claims multiple times in order to achieve an adjudication determination. Additionally, claims that are negatively adjudicated due to missing or wrong information can be updated and resubmitted for re-adjudication. This table groups positively adjudicated claims by the number of submissions needed for that positive adjudication.

Table 2A. Number of Submissions Before Positive					
Adjudication					
2020 Quarter 1					

2020 Q1	Number of Claims	Percent of Claims	Net Liability
1st Submission	732,312	96.66%	\$586,600,000.00
2nd Submission	20,520	2.71%	\$28,700,000.00
3rd Submission	4,309	0.57%	\$9,600,000.00
4th Submission	Submission 404		\$900,000.00
5th or More Submission	76		\$300,000.00
Total	757,621	100.00%	\$626,100,000.00

Table 2B. Number of Submissions Before Positive
Adjudication
2020 Quarter 2

2020 Q2	Number of Claims	Percent of Claims	Net Liability
1st Submission	482,658	97.63%	\$710,700,000.00
2nd Submission	9,252	1.87%	\$27,900,000.00
3rd Submission	2,218	0.45%	\$7,300,000.00
4th Submission	201	0.04%	\$700,000.00
5th or More Submission	62	0.01%	\$200,000.00
Total	494,391	100.00%	\$746,700,000.00

With approximately 3% of paid claims being submitted two or more times before being reimbursed in the 2 quarters, the data suggests that the current state of hospital claiming across the MCOs is efficient. By efficient, it is meant that paid claims are usually paid upon first submission; no conclusions can be drawn about rejections or denials from these tables.

Timeframe of Claim Adjudication

Table 3 highlights the length of time it takes for claims, following submission, to be adjudicated by the MCOs.

Table 3A. Days for Claims to be Adjudicated 2020 Quarter 1

2020 Q1	Claims	% of Claims	# of Payable / Paid Claims	Net Liability	# of Non- Payable*	Charges Billed for Non-Payable*
Total Claims Adjudicated in 0-30 days	838,818	94.68%	724,455	\$784,700,000.00	120,922	\$1,408,300,000.00
Total Claims Adjudicated in 31-60 days	22,923	2.59%	17,700	\$33,900,000.00	3,835	\$56,300,000.00
Total Claims Adjudicated in 61-90 days	8,013	0.90%	5,066	\$11,100,000.00	777	\$11,900,000.00
Total Claims Adjudicated in 91+ days	16,158	1.82%	9,547	\$27,200,000.00	1,981	\$27,900,000.00
Total Claims Awaiting Adjudication	7,199	NA				
Total Claims Adjudicated For DOS For Reporting Period	885,959	100.00%	756,768	\$856,908,275.86	127,515	\$1,504,411,781.55

^{*} Non-Payable means rejected or denied.

Table 3B.	Days for	Claims	to be	Adjudicated
	2020	0 Quarte	er 2	

2020 Q2	Claims	% of Claims	# of Payable / Paid Claims	Net Liability	# of Non- Payable*	Charges Billed for Non-Payable*
Total Claims Adjudicated in 0-30 days	548,169	96.08%	479,283	\$702,400,000.00	73,698	\$1,053,200,000.00
Total Claims Adjudicated in 31-60 days	9,999	1.75%	6,890	\$22,500,000.00	1,165	\$33,900,000.00
Total Claims Adjudicated in 61-90 days	4,941	0.87%	2,602	\$6,900,000.00	767	\$13,900,000.00
Total Claims Adjudicated in 91+ days	7,348	1.29%	4,491	\$16,800,000.00	773	\$10,100,000.00
Total Claims Awaiting Adjudication	10,123	NA				
Total Claims Adjudicated For DOS For Reporting Period	570,534	100.00%	493,266	\$748,600,000.00	76,403	\$1,111,100,000.00

^{*} Non-Payable means rejected or denied.

The vast majority of hospital claims were adjudicated within 30 days, with approximately 95% of claims adjudicated within 30 days in both quarters.

Note. Table 3 transitions away from reviewing unique services, as detailed in Table 1 and focuses on total claim volume, as such totals between Table 1 and Table 3 will not match. Additionally, given the nature of "usual and customary charges," the non-payable value should not be viewed as an exact or estimated amount owed or lost.

Adjudication to Payment

Table 4 focuses on the release of money from the MCOs to the provider, following the adjudication of the hospital claim.

Table 4A. Time from Adjudication to Payment 2020 Quarter 1

2020 Q1	Number of Hospital Claims Paid	Percent of Hospital Claims Paid	Total Net Liability for Positively Adjudicated Hospital Claims
Timeframe of Payment to Provider Following Positive Adjudication (0-30 days)	498,307	85.45%	\$517,900,000.00
Timeframe of Payment to Provider Following Positive Adjudication (31-60 days)	14,970	2.57%	\$27,600,000.00
Timeframe of Payment to Provider Following Positive Adjudication (61-90 days)	27,183	4.66%	\$46,200,000.00
Timeframe of Payment to Provider Following Positive Adjudication (91+ days)	42,672	7.32%	\$53,500,000.00
Total Payments Pending to Provider Following Positive Adjudication	174,530	NA	\$199,100,000.00
Total Payments Following Positive Adjudication (Doesn't include pending)	583,132	100.00%	\$645,300,000.00

Table 4B. Time from Adjudication to Payment 2020 Quarter 2

2020 Q2	Number of Hospital Claims Paid	Percent of Hospital Claims Paid	Total Net Liability for Positively Adjudicated Hospital Claims
Timeframe of Payment to Provider Following Positive Adjudication (0-30 days)	333,978	87.69%	\$460,800,000.00
Timeframe of Payment to Provider Following Positive Adjudication (31-60 days)	8,648	2.27%	\$20,900,000.00
Timeframe of Payment to Provider Following Positive Adjudication (61-90 days)	19,526	5.13%	\$59,600,000.00
Timeframe of Payment to Provider Following Positive Adjudication (91+ days)	18,728	10.77%	\$30,500,000.00
Total Payments Pending to Provider Following Positive Adjudication	113,516	NA	\$175,000,000.00
Total Payments Following Positive Adjudication (Doesn't include pending)	380,880	100.00%	\$571,700,000.00

Table 4 demonstrates that more than 85% of payments to hospitals from MCOs were made within 30 days of claims adjudication for both Q1 and Q2.

Submission to Payment

Table 5: Interval-release of money from the MCOs to the provider, following submission of the hospital claim.

Table 5A. Time from Submission to Payment	
2020 Quarter 1	

2020 Q1	Number of Hospital Claims Paid	Percent of Hospital Claims Paid	Total Net Liability for Positively Adjudicated Hospital Claims
Timeframe of Payment to Provider Following Submission of Claim (0-30 days)	478,048	81.80%	\$486,000,000.00
Timeframe of Payment to Provider Following Submission of Claim (31-60 days)	25,266	4.32%	\$45,300,000.00
Timeframe of Payment to Provider Following Submission of Claim (61-90 days)	21,078	3.61%	\$34,600,000.00
Timeframe of Payment to Provider Following Submission of Claim (91+ days)	60,015	10.27%	\$87,300,000.00
Total Payments Pending to Provider Following Positive Adjudication	174,530	NA	\$199,100,000.00
Total (Not including Pending)	584,407	100.00%	\$653,200,000.00

Table 5B. Time from Submission to Payment 2020 Quarter 2

2020 Q2	Number of Hospital Claims Paid	Hospital Claims Positively Adjudic		tal Net Liability for itively Adjudicated Hospital Claims
Timeframe of Payment to Provider Following Submission of Claim (0-30 days)	317,541	83.35%	\$	400,300,000.00
Timeframe of Payment to Provider Following Submission of Claim (31-60 days)	17,840	4.68%	\$	63,700,000.00
Timeframe of Payment to Provider Following Submission of Claim (61-90 days)	21,434	5.63%	\$	54,900,000.00
Timeframe of Payment to Provider Following Submission of Claim (91+ days)	24,137	6.34%	\$	52,900,000.00
Total Payments Pending to Provider Following Positive Adjudication	113,516	NA	\$	175,000,000.00
Total (Not including Pending)	380,952	100.00%	\$	746,700,000.00

Table 5 demonstrates that about 82% in Q1 and about 83% in Q2 of payments to hospitals from MCOs were made within 60 days of claim submission.

Section 2. Rejections and Denials

Rejected Claims

A rejected claim is one in which the determination of payment cannot be made. These claims may enter the MCOs clearinghouse (front-end) but do not get passed on to the health plan's billing system for payment processing and adjudication (back-end) due to missing administrative elements on the claim. In most cases, the provider may address the issue causing the rejection and re-submit the claim for processing.

<u>Claim Adjustment Reason Code (CARC) Rejections</u>

To gain common understanding across MCOs, hospital rejections by CARCs were collected and measured. Though each of the plans may map and utilize CARCs in a slightly different manner, the top 10 CARC code rejection reasons are provided in Table 6.

	Table 6A. Top 10 CARC Rejections 2020 Quarter 1		
CARC Code	CARC Code Description		Percent of Claims Rejected
16	Claim/service lacks information or has submission/billing error(s).	9,605	18.68%
N/A	(None/Invalid code reported by MCO)	6,061	11.79%
18	Exact duplicate claim/service	5,905	11.49%
96	Non-covered charge(s).	5,023	9.77%
27	Expenses incurred after coverage terminated.	4,307	8.38%
B13	Previously paid. Payment for this claim/service may have been provided in a previous payment.	3,899	7.58%
31	Patient cannot be identified as our insured.	2,658	5.17%
49	This is a non-covered service because it is a routine/preventive exam, or a diagnostic/screening procedure done in conjunction with a routine/preventive exam.	2,524	4.91%
109	Claim/service not covered by this payer/contractor. You must send the claim/service to the correct payer/contractor.	1,646	3.20%
22	This care may be covered by another payer per coordination of benefits.	1,523	2.96%
	Total Rejections (Duplicative)	51,405	
	Table 6B. Top 10 CARC Rejections 2020 Quarter 2	•	
CARC Code	CARC Code Description	Total Claims	Percent of Claims Rejected
16	Claim/service lacks information or has submission/billing error(s).	6,508	24.48%
96	Non-covered charge(s).	3,238	12.18%
18	Exact duplicate claim/service	3,138	11.80%
27	Expenses incurred after coverage terminated.	2,109	7.93%
31	Patient cannot be identified as our insured.	1,340	5.04%
N/A	(None/Invalid code reported by MCO)	1,089	4.10%

49	This is a non-covered service because it is a routine/preventive exam, or a diagnostic/screening procedure done in conjunction with a routine/preventive exam.	1,086	4.09%
B13	Previously paid. Payment for this claim/service may have been provided in a previous payment.	912	3.43%
97	The benefit for this service is included in the payment/allowance for another service/procedure that has already been adjudicated.	905	3.40%
45	Charge exceeds fee schedule/maximum allowable or contracted/legislated fee arrangement.		3.18%
	Total Rejections (Duplicative)	26,582	

Note. While CARC and RARC codes are standardized, the manner in which a payer chooses to map CARCs and RARCs to their internal Explanation of Benefits (EOB), or proprietary coding can be nuanced, resulting in a difference in application or usage between plans.

Remittance Advice Remark Code (RARC) Rejections

To gain common understanding across MCOs, hospital rejections by RARCs were collected and measured for the first time. Though each of the plans may map and utilize RARCs in a slightly different manner, the top 10 RARC code rejection reasons are provided in Table 7. RARCs provide additional information regarding claim action and may or may not be present on all claims. Table 7 describes only the top ten codes, thus the percentages shown do not equal 100%.

Table 7A. Top 10 RARC Rejections 2020 Quarter 1				
RARC Code	Code Description	Total Rejections	Percent of Claims Rejected	
16	Claim/service lacks information or has submission/billing error(s).	9,605	18.68%	
N/A	(None/Invalid code reported by MCO)	6,061	11.79%	
18	Exact duplicate claim/service	5,905	11.49%	
96	Non-covered charge(s).	5,023	9.77%	
27	Expenses incurred after coverage terminated.	4,307	8.38%	
B13	Previously paid. Payment for this claim/service may have been provided in a previous payment.	3,899	7.58%	
31	Patient cannot be identified as our insured.	2,658	5.17%	
49	This is a non-covered service because it is a routine/preventive exam, or a diagnostic/screening procedure done in conjunction with a routine/preventive exam.	2,524	4.91%	
109	Claim/service not covered by this payer/contractor. You must send the claim/service to the correct payer/contractor.	1,646	3.20%	
22	This care may be covered by another payer per coordination of benefits.	1,523	2.96%	
	Total Rejections (Duplicative)	51,405		
	Table 7B. Top 10 RARC Rejections 2020 Quarter 2			
RARC Code	Code Description	Total Rejections	Percent of Claims Rejected	
M86	Service denied because payment already made for same/similar procedure within set time frame.	3,087	16.68%	
N130	Consult plan benefit documents/guidelines for information about restrictions for this service.	3,025	16.35%	

N34	Incorrect claim form/format for this service.	2,620	14.16%
N/A	(None/Invalid code reported by MCO)	2,457	13.28%
N30	Patient ineligible for this service.	1,296	7.00%
M76	Missing/incomplete/invalid diagnosis or condition.	1,086	5.87%
N522	Duplicate of a claim processed, or to be processed, as a crossover claim.	748	4.04%
M15	Separately billed services/tests have been bundled as they are considered components of the same procedure. Separate payment is not allowed.	530	2.86%
N329	Missing/incomplete/invalid patient birth date.	437	2.36%
M49	Missing/incomplete/invalid value code(s) or amount(s).	305	1.65%
	Total Rejections (Duplicative)	18,503	

While the rejection reasons are varied, most of the data in the table demonstrates that most rejections are related to technical claiming issues (e.g. missing information, incomplete data, taxonomy issues, plan guideline issues, claim format, payee data, etc.).

Note. The "None/ Invalid code reported by MCO" line in table 7A means either the rejection reason did not have a RARC associated with it (not all rejections need additional information in the form of a RARC) or the code provided by the MCO was invalid data.

Denied Claims

A denied claim is a claim submitted by a provider that is not rejected by the clearinghouse but is adversely adjudicated by an MCO based upon one of seven defined HFS denial reason codes. These claims are HIPAA compliant and are fully processed by the MCO claims system but may be denied for payment due to enforcement of payer defined policies. These denials are typically due to the Provider not meeting payer policy requirements around prior authorization, documentation, timeliness, benefits, a service limitation, contractual issue, or other non-contracted provider related issue.

Top Denial Reasons

Denial reasons were reported using CARCs and RARCs, as well as the seven HFS-approved denial codes. The seven denial code categories were created for MCOs to use when submitting encounter data to HFS. Table 8 focuses on denials grouped by denial reason code.

Table 8A. HFS Denial Reasons 2020 Quarter 1			
Denial Reason Number of Percent of Claims Denied Claims Denied			
Timely Filing	5,641	6.84%	
Additional Information	14,022	17.01%	
Authorization	16,278	19.75%	
Benefit / Covered Service	38,951	47.25%	
Medical Necessity	377	0.46%	
Pre-Certification	823	1.00%	
Provider	6,345	7.70%	
Total Denials	82,437		

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Table 8B. HFS Denial Reasons 2020 Quarter 2				
Denial Reason	Percent of Claims Denied			
Timely Filing	2,104	3.94%		
Additional Information	9,516	17,84%		
Authorization	8,514	15.96%		
Benefit / Covered Service	27,876	52.26%		
Medical Necessity	300	0.56%		
Pre-Certification	637	1.19%		
Provider	4,390	8.23%		
Total Denials	53,337			

Across quarters, "Benefit / Covered Service" continues to be the primary denial reason code followed by issues related to "Authorization", "Additional Information", and "Provider". "Medical Necessity" of services continues to be a non-factor with respect to denials, for services that do not require prior authorization or additional information.

Claim Adjustment Reason Code (CARC) Denials

In an effort to gain common understanding across MCOs, hospital denials by CARCs were collected and measured for the first time. Though each of the plans may map and utilize CARCs in a slightly different manner, the top 10 CARC code denial reasons are provided in Table 9. As only the top 10 reasons are shown, the percentages do not equal 100%.

Table 9A. Top 10 CARC Denials 2020 Quarter 1				
CARC Code	CARC Code Description		Percent of Claims Denied	
N/A	(None/Invalid code reported by MCO)	8,777	26.51%	
N130	Consult plan benefit documents/guidelines for information about restrictions for this service.	4,818	14.55%	
M86	Service denied because payment already made for same/similar procedure within set time frame.	4,471	13.51%	
N34	Incorrect claim form/format for this service.	3,372	10.19%	
N30	Patient ineligible for this service.	2,523	7.62%	
N479	Missing Explanation of Benefits (Coordination of Benefits or Medicare Secondary Payer).	1,281	3.87%	
N522	Duplicate of a claim processed, or to be processed, as a crossover claim.	1,131	3.42%	
N286	Missing/incomplete/invalid referring provider primary identifier.	664	2.01%	
N329	Missing/incomplete/invalid patient birth date.	634	1.92%	
M15	Separately billed services/tests have been bundled as they are considered components of the same procedure. Separate payment is not allowed.	552	1.67%	
	Total Denials (Duplicative)	33,106		

	Table 9B. Top 10 CARC Denials 2020 Quarter 2				
CARC Code	CARC Code Description	Total Claims denied	Percent of Claims Denied		
96	Non-covered charge(s).	15,002	23.11%		
16	Claim/service lacks information or has submission/billing error(s).	10,391	16.01%		
45	Charge exceeds fee schedule/maximum allowable or contracted/legislated fee arrangement.	8,941	13.78%		
197	Precertification/authorization/notification/pre-treatment absent.	6,970	10.74%		
A1	Claim/Service denied.	6,562	10.11%		
222	Exceeds the contracted maximum number of hours/days/units by this provider for this period. This is not patient specific.	5,265	8.11%		
29	The time limit for filing has expired.	3,492	5.38%		
109	Claim/service not covered by this payer/contractor. You must send the claim/service to the correct payer/contractor.	2,653	4.09%		
15	The authorization number is missing, invalid, or does not apply to the billed services or provider.	2,323	3.58%		
204	This service/equipment/drug is not covered under the patient's current benefit plan	1,941	2.99%		
	Total Denials (Duplicative)	64,905			

Overall, the CARC denial detail in Tables 9A and 9B compliment and expand on the information found in Tables 8A and 8B. While the primary denial reason is related to non-covered charges, most other codes detail procedural issues (precertification, benefit covered in another service, time limit for filing has expired, charge exceeds fee schedule, service not covered, etc.) providers are struggling to meet in accordance with plan requirements.

Remittance Advice Remark Code (RARC) Denials

In an effort to gain common understanding across MCOs, hospital denials by RARCs were collected and measured for the first time. Though each of the plans may map and utilize CARCs in a slightly different manner, the top 10 RARC code denial reasons are provided in Table 10. As only the top 10 reasons are shown, the percentages do not equal 100%.

Table 10A. Top 10 RARC Denials 2020 Quarter 1				
RARC Code	Description		Percent of Claims Denied	
N/A	(None/Invalid code reported by MCO)	12,093	18.89%	
N130	Consult plan benefit documents/guidelines for information about restrictions for this service.	10,341	16.15%	
N381	Alert: Consult our contractual agreement for restrictions/billing/payment information related to these charges.	9,565	14.94%	
N216	We do not offer coverage for this type of service or the patient is not enrolled in this portion of our benefit package.	7,608	11.88%	
N362	The number of Days or Units of Service exceeds our acceptable maximum.	5,099	7.96%	
M51	Missing/incomplete/invalid procedure code(s).	4,561	7.12%	
MA67	Alert: Correction to a prior claim.	2,407	3.76%	
MA36	Missing/incomplete/invalid patient name.	2,255	3.52%	

M15 N30	Separately billed services/tests have been bundled as they are considered components of the same procedure. Separate payment is not allowed. Patient ineligible for this service. Total Denials (Duplicative)	2,094 1,851 64,019	3.27% 2.89%
	Table 10B. Top 10 RARC Denials 2020 Quarter 2		
RARC Code	Description	Total Claims Denied	Percent of Claims Denied
N/A	(None/Invalid code reported by MCO)	10,895	22.85%
N130	Consult plan benefit documents/guidelines for information about restrictions for this service.	9,582	20.09%
N381	Alert: Consult our contractual agreement for restrictions/billing/payment information related to these charges.	8,881	18.62%
N216	We do not offer coverage for this type of service or the patient is not enrolled in this portion of our benefit package.	6,665	13.98%
N362	The number of Days or Units of Service exceeds our acceptable maximum.	5,158	10.82%
M51	Missing/incomplete/invalid procedure code(s).	3,733	7.83%
N56	Procedure code billed is not correct/valid for the services billed or the date of service billed.	1,910	4.01%
MA67	Alert: Correction to a prior claim.	1,685	3.53%
N30	Patient ineligible for this service.	1,532	3.21%
M62	Missing/incomplete/invalid treatment authorization code.	1,237	2.59%

The data in Table 10A and 10B demonstrate that the HFS-contracted MCOs are relying heavily upon proprietary remittance advice coding or single-level CARC coding in their messaging to providers on denials, with 18.89% of denials in Q1 and 22.85% of denials in Q2 being attributed to "None / Invalid Code" used by MCOs.

47,685

Total Denials (Duplicative)

Conclusion

There was an 86.35% clearance rate of hospital claims reported against over \$823M in payable claims in Q1 that held steady (86.85%) in Q2 against \$726M in payables. Additionally, approximately 97% of hospital services in Q1 and 98% in Q2 are being adjudicated by HFS' MCOs upon first submission, another strong metric of efficiency.

From a financial perspective, hospital claiming from MCOs can be qualified as *generally paying hospitals within 60 days of claims submission*. This characterization is supported by approximately 95% of claims in Q1 and 96% of claims in Q2 being adjudicated within 30 days of submission from a provider. These were followed by over 85% of adjudicated claims in both Q1 (85.45%) and Q2 (87.69%) resulting in actual payment to providers within 30 days of adjudication. In totality, approximately 86% of payable claims in Q1 (86.12%) and approximately 88% of payable claims in Q2 (88.03%) are adjudicated and paid to providers within 60 days of submission. However, it must be noted that by this same standard, pursuant to 305 ILCS 5/5-30.1. Managed Care Protections, subsection (g), about 18% of claims in Q1 and just over 16% of claims in Q2 would be eligible for interest from MCOs, as they were not adjudicated and paid to the provider within 30 days of submission. These numbers are lower than in the previous report (covering Quarters 3 and 4 of CY 2019), showing improvement. In the previous report it was noted that data from one health plan, CountyCare, was impacting the overall performance regarding timely payment of claims. This appears to be the case again in Q1 and Q2 of 2020. If CountyCare's claims data were to be excluded from the analysis, the percentage of claims paid within 30 days of submission would climb to 95.34% in Q1 and 95.81% in Q2, up from 81.80% in Q1 and 83.35% in Q2.

CountyCare's claims payment timeliness has improved over Q3 and Q4 of 2019, but it continues to lag behind the performance of other MCOs.

As with previous reports, CARCs and RARCs continue to be collected. However, each plan's use of CARCs and RARCs has its own nuances. While the inclusion of CARCs and RARCs provide additional detail, a crosswalk between plans would provide a better understand each plan's payment processes.

HFS' Efforts to Improve Communications and Support

To help improve communication between all providers and the MCOs, the Department has implemented several initiatives. Two important changes are:

- Currently, MCOs contract with multiple vendors that receive and process provider claims. Rejections can occur during this front-end process and result in coding errors specific to that vendor, further complicating interpretations across plans. To address this issue, HFS has contracted with Optum to deploy a system within the electronic claims processing environment that all MCO claims flow through to give HFS insight into the details of all claims and MCO responses. This will enable HFS to distinguish and quantify issues that are billing errors by providers, those that are legitimated denials by MCOs, and those that are improper rejections or denials by MCOs. All electronic billing transactions between providers and MCOs, both claims and MCO responses, are being captured now. HFS is finalizing mapping information on denials to reports and has begun some comparative analysis.
- HFS conducts meetings between providers and MCOs to improve communication and address policy and
 procedural issues relating to provider rejections and denials. Significant payments to providers have
 come as a result of reprocessed claims following system corrections in response to these meetings. In
 addition, the meetings have been moved from a bi-weekly status, to a monthly status with agreement
 from providers.

Office of Medicaid Innovation

This report was prepared by the Office of Medicaid Innovation (OMI) at the request of Department of Healthcare and Family Services (HFS).

The OMI is a specialty unit within the University of Illinois System that seeks to utilize U of I resources from across all of its campuses to provide administrative, clinical, and operational support to HFS in the administration of the Illinois Medical Assistance Program.

The OMI can be contacted at:

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Definitions

<u>Adjudicated Claim</u>: A claim that has been processed by the MCO or its vendor, and a determination as to whether or not that claim is payable has been made. Claims that have been Rejected or Denied, or have been determined Payable, or that have been paid, are all adjudicated Claims.

<u>Claim Adjustment Reason Code (CARC)</u>: A HIPAA mandated code set to be used in an Electronic Remittance Advice explaining why an action was taken on a claim.

<u>Date of Submission</u>: This is the date that a claim, paper or electronic, is received by either the MCO or their agent (i.e. EDI clearinghouse).

<u>Denied/Denied Claim</u>: A claim where the payment was denied by the MCO to a Provider corresponding to HFS defined administrative reasons/codes. These claims are HIPAA compliant and may be fully processed by the MCO claims system but are denied for payment due to enforcement of payer defined policies. These denials are typically due to the Provider not meeting payer policy requirements around prior authorization, documentation, timeliness, benefits, a service limitation, contractual issue, and noncontracted Providers. For purposes of this report, MCOs are to report the relative counts into one of the following seven (7) Denial Reasons.

Note: HFS defines denials as denial of payment for a claim for the seven Denial Reasons described in this section of the report, and only these reasons.

Additional Information: Provider claim is denied because the Provider has failed to supply the required information and the MCO needs the Provider to submit more information to process the claim (i.e. doctor's notes).

Authorization: Provider claim is Denied by MCO because Provider did not meet MCO's authorization policy on Provider network status, service limits, medical necessity, non-emergency services, or missing/invalid authorization form/record.

Benefit/ Covered Service: Provider claim is denied by MCO because Provider did not meet MCO's policy for Covered Services which are eligible for reimbursement. Note that the MCO may cover some services which are traditionally not covered by HFS as stated under Section 104 of Chapter 100 – Handbook for Providers of Medical Services

(https://www.illinois.gov/hfs/SiteCollectionDocuments/100.pdf). If there is TPL benefit for which the MCO Denied coverage, it should be reported as a Benefit/Covered Service denial.

Medical Necessity: Provider claim is denied by MCO because Provider did not meet MCO's reimbursement policy for medical necessity.

Pre-certification: Provider claim is denied by MCO because Provider did not meet MCO's pre-certification for Hospital and SUPR (formerly DASA) services.

Provider: Provider claim is denied by MCO because: 1) Provider is sanctioned by OIG, 2) Provider is not registered with HFS, including Providers who are out-of-state and not registered with HFS, and 3) Provider isn't certified or eligible to be paid for this procedure/service on this date of service. It is expected that Provider works with HFS IMPACT/OIG team to activate their status so

that claims can be reprocessed by MCOs for reimbursement. (In each of these cases, MCOs have decided to reimburse \$0 and nothing will change that reimbursement value, until the Provider is enrolled with HFS.)

Timely Filing: Provider claim is denied by MCO because Provider did not meet MCO's timely filing policy, including any waiver period.

<u>Hospital Claims</u>: All claims, billed by a provider who is enrolled with HFS' Medical Programs as a General Hospital (Provider Type 030), Psychiatric Hospital (PT 031), or Rehabilitation Hospital (PT 032). NOTE: Only report Institutional hospital claims are included in this report.

<u>Paid Claim</u>: A claim submitted by a provider to a MCO that has been adjudicated, resulting in reimbursement to the provider.

<u>Payable Claim</u>: A claim submitted by a provider to a MCO that has been adjudicated and determined to be payable.

Rejected/Rejected Claim: A rejected billing claim is one in which the determination of payment cannot be made. These claims may enter payer claims system (front-end) but do not pass further into adjudication and payment processing (back-end) due to missing administrative elements on the claim. All claims categorized as denied/rejected due to ineligibility, or claims denied/rejected because a duplicate claim has already been paid, as a rejected claim.

Rejected claims are:

- 1) Claims submitted to an MCO that were accepted through the Electronic Data Interchange (EDI), but subsequently removed/deleted from the adjudication system;
- Claims that rejected through the EDI translator for failing any SNIP (see definition below) validations; and
- 3) Any custom business rules implemented in EDI that reject claim submissions.

Examples of missing administrative elements include taxonomy code, value codes, occurrence codes, modifier codes, billed units, covered days, invalid recipient ID, notes, and NDC codes. In most cases, once the administrative element is added and the claim is resubmitted by the Provider to the MCO, the claim may be adjudicated.

Remittance Advice Remark Code (RARC): A HIPAA mandated code set to be used in an Electronic Remittance Advice explaining why an action was taken on a claim. It is used in addition to a CARC. Not all actions require a RARC.

<u>Unique Service</u>: Multiple claims can be submitted for one service. To report Unique Services only report unique combinations of a provider's NPI/ Medicaid ID, patient Recipient ID/ Medicaid ID, admission through discharge date, and bill type. NOTE: For institutional claims, report Unique Services at the claim level of detail.